# The Financial Implications of Development Charges

Dean Hammond, City Treasurer March 29, 2017



## I Think Everyone Agrees...

Growth is expensive...

The discussions for today are:

- 1. What is the forecasted cost?
- 2. How to pay for growth?





### What is the Current Gap?

Over the next 30 years...

- The gross shortfall is projected to be \$153 million
- The net amount proposed to included in development charges is \$93 million\*

Link

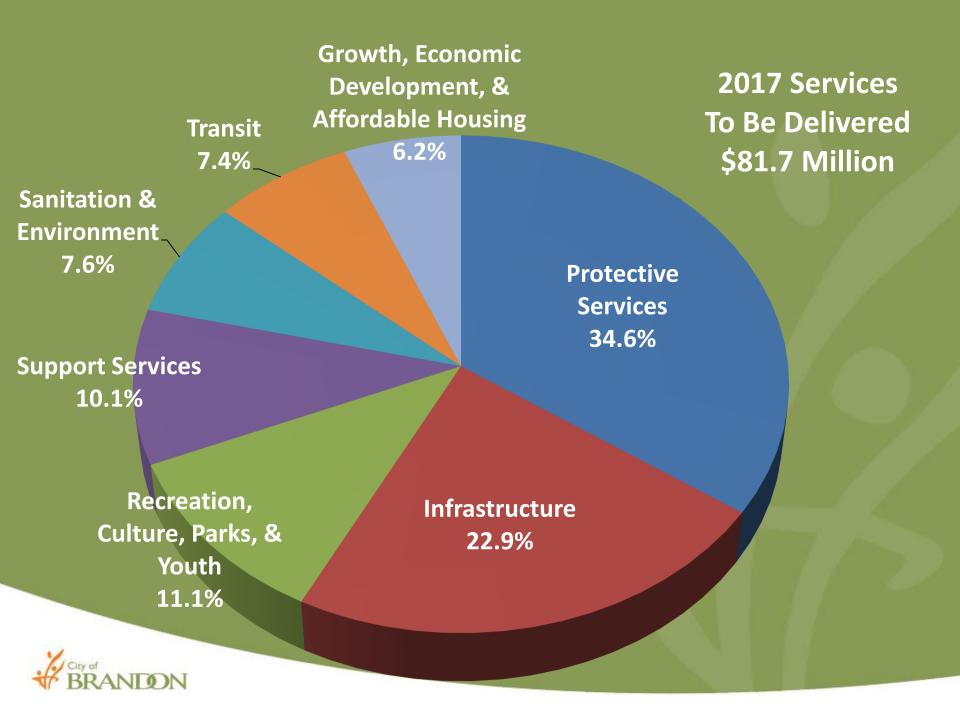
\*does not include inflation or interest costs on debt



## Why don't taxes pay for growth?

- 2017 operating budget \$81.7 million.
- The primary purpose of the operating budget is to provide services, or else to perform maintenance on existing assets





## Why don't taxes pay for growth?

- ...From the operating budget, typically 10-15% goes into reserves for future capital projects (2017 – 11.5%)
- The purpose of the capital budget is for:
  - 1. The replacement or betterment of existing assets.
  - 2. The purchase or construction of new assets
- However, very little of that is typically used for "growth"
- 2017 \$1.6 million of \$49.2 million, or ~3%



- 1. Status quo (property taxes & off-sites thru development agreements)
- 2. City-wide "growth levy"
- 3. Local improvement charge
- 4. Development charges



- 1. Status Quo (property taxes & off-sites thru development agreements)
- \$93 million over next 30 years
- \$3.1 million / year
- 7.2% tax increase

#### Pros:

- Status quo
- No hit to development community

#### Cons:

- Should growth be subsidized by non-benefitting ratepayers??
- Tax rates uncompetitive??



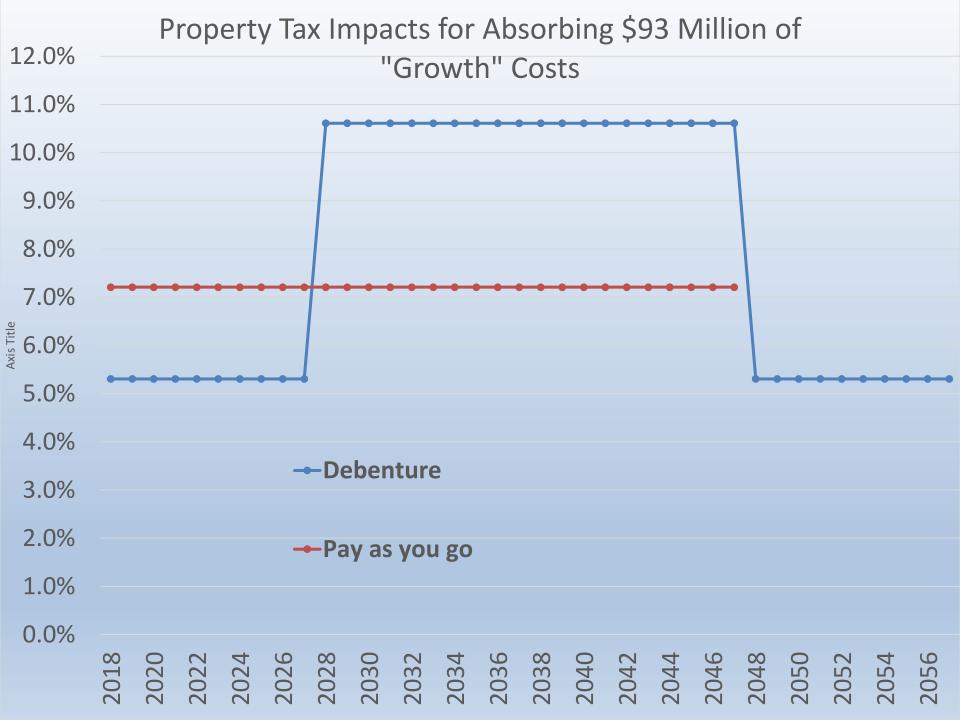
How does a \$3.1 million increase in expense equal a ~7% tax increase??

\$3.1 million divided by an \$81.7 million operating budget is only a 3.8% increase in expense??

...But remember that property taxes only pay ½ the bill, the remainder comes from grants and fees.

Therefore \$3.1 million divided by a property tax base of ~\$43 million leads to a property tax increase of 7.2%





2. City-wide "growth levy"

#### Pros:

- Cost shared by all
- Developers defer costs

#### Cons:

- Should growth be subsidized by non-benefitting ratepayers?
- No mechanism to do this properly
- Limited accountability



3. "Local improvement charge"

#### Pros:

Spreads costs across the benefitting areas.

#### Cons:

- Typically used for small med scale improvement projects, not growth
- Complex!!



#### 4. Developer charges:

- \$7,656 per low / med density, \$4,953 per high density
- \$4.30 per commercial sq. foot
- \$1.75 per industrial sq. foot

#### Pros:

- City commitment to funding growth related infrastructure
- Open, transparent, & level playing field for all developers
- Mechanism for accountability

#### Cons:

Will this hinder growth?



# Who Pays?

	Developer / Purchaser of the Property	Benefiting Area	Current Tax Payers
1. Status Quo	\$	\$	\$\$
2. City-Wide Growth Levy	\$	\$	\$\$
3. Local Improvement Charge	\$\$	\$	\$
4. Developer Charges	\$\$	\$	\$



# Discussion

